

Meeting of the
Greater Madison MPO (Metropolitan Planning Organization) Policy Board

January 8, 2025

[Virtual Meeting via Zoom](#)

6:30 p.m.

1. **Written Comments:** You can send comments on agenda items to mpo@cityofmadison.com.
2. **Register for Public Comment:**
 - Register to speak at the meeting.
 - Register to answer questions.
 - Register in support or opposition of an agenda item (without speaking).
 - **Watch the Meeting:** If you would like to join the meeting as an observer, please visit <https://www.cityofmadison.com/clerk/meeting-schedule/watch-meetings-online>
 - **Listen to the Meeting by Phone:** You can call in to the **Greater Madison MPO** using the following number and meeting ID:
 - (833) 928-4608 (Toll Free)
 - Meeting ID: 817 7766 3273

If you need an interpreter, materials in alternate formats, or other accommodations to access this meeting, contact the Madison Planning Dept. at (608) 266-4635 or TTY/TEXTNET (866) 704-2318.

Please do so at least 72 hours prior to the meeting so that proper arrangements can be made.

Si usted necesita un intérprete, materiales en un formato alternativo u otro tipo de acomodaciones para tener acceso a esta reunión, contacte al Departamento de Desarrollo Comunitario de la ciudad al (608) 266-4635 o TTY/TEXTNET (866) 704-2318.

Por favor contáctenos con al menos 72 horas de anticipación a la reunión, con el fin de hacer a tiempo, los arreglos necesarios.

Yog tias koj xav tau ib tug neeg txhais lus, xav tau cov ntaub ntawv ua lwm hom ntawv, los sis lwm yam kev pab kom koom tau rau lub rooj sib tham no, hu rau Madison Lub Tuam Tsev Xyuas Txog Kev Npaj, Lub Zej Zos thiab Kev Txhim Kho (Madison Planning, Community & Economic Development Dept.) ntawm (608) 266-4635 los sis TTY/TEXTNET (866) 704-2318.

Thov ua qhov no yam tsawg 72 teev ua ntej lub rooj sib tham kom thiaj li npaj tau.

如果您出席会议需要一名口译人员、不同格式的材料，或者其他的方便设施，请与 Madison Planning, Community & Economic Development Dept. 联系，电话是 (608) 266-4635 或 TTY/TEXTNET (866) 704-2318。

请在会议开始前至少 72 小时提出请求，以便我们做出安排。

AGENDA

1. Roll Call and Introductions
2. Approval of December 4, 2024, Meeting Minutes
3. Communications
 - a. WisDOT 2025 UPWP Authorization letter
 - b. WisDOT 2025 TIP approval letter
4. Public Comment (for items **not** on MPO Agenda)

5. Presentation of the Transit Development Plan and potential adoption of MPO 2025 Resolution No. 1 Adopting the 2025-2029 Transit Development Plan for the Madison Urban Area
6. Announcements and Staff Reports
 - Welcome Prasad Packirisamy, new Transportation Planner
7. Adjournment

Next meeting: Wednesday February 5th, 2025, Virtual

Greater Madison Metropolitan Planning Organization (MPO)
December 4, 2024, Meeting Minutes

Virtual Meeting hosted via [Zoom](#)

Wood called the meeting to order at 6:32 p.m.

1. Roll Call and Introductions

Members present: Clement Abongwa, Liz Callin, Phil Caravello, Michelle Ellias, Paul Esser, Barbara Harrington-McKinney, Thomas Lynch, Charles Myadze, Mark Opitz (joined at ____), Kristi Williams, Doug Wood

Members absent/excused: Richelle Andrae, John Duncan, Derek Field

MPO staff present: Alex Andros, David Kanning, Kayla Haas

Others present in an official capacity: None

2. Approval of November 6, 2024, Meeting Minutes

Williams stated that the time of adjournment recorded as 6:39 p.m. is incorrect.

Esser moved, Williams seconded, to approve the November 6, 2024 meeting minutes with the referenced correction. Motion carried, with Harrington-McKinney abstained.

3. Communications

None.

4. Public Comment (for items *not* on MPO Agenda)

None.

5. MPO 2024 Resolution No. 23 Authorizing the City of Madison to enter into an Agreement with Dane County for MPO to Provide Specialized Transportation Coordination Services in 2025

Andros said that Dane County has not yet reviewed the agreement, so staff recommends postponing this item until review by all parties is complete. She said the timing will not be an issue. Abongwa noted that Dane County is waiting for the draft MOU from the MPO and Metro Transit.

Williams moved, Opitz seconded, to postpone MPO 2024 Resolution No. 23 Authorizing the City of Madison to enter into an Agreement with Dane County for MPO to Provide Specialized Transportation Coordination Services in 2025 to the next board meeting. Motion carried.

6. MPO 2024 Resolution No. 24 Authorizing the City of Madison to Enter into an Agreement with the Capital Area Regional Planning Commission (CARPC) for MPO to Provide Transportation Planning Work Activities to CARPC in 2025

Andros said that this agreement is the same as it has been in previous years. Staff recommends approval.

Esser moved, McKinney seconded, to approve MPO 2024 Resolution No. 24 Authorizing the City of Madison to Enter into an Agreement with the Capital Area Regional Planning Commission (CARPC) for MPO to Provide Transportation Planning Work Activities to CARPC in 2025. Motion carried.

7. MPO 2024 Resolution No. 25 Approving Transportation Improvement Program (TIP) Amendment No. 2 to the 2025-2029 TIP for the Madison Metropolitan Area & Dane County

Kanning provided a brief overview of the projects included in TIP Amendment No. 2. He noted that Item No. 7 of the agenda lists five projects recently awarded funding under the Safe Streets and Roads for All (SS4A) program, but that FHWA staff indicated after the board packet was distributed that these projects are not required to be in the TIP. He stated that staff is recommending approval of the resolution, with the provision that the five SS4A projects be removed.

Myadze asked for clarification that the charging station for Metro Transit Route B listed in the amendment is the one recently discussed to be placed near Kennedy Heights. Lynch confirmed it is.

Abongwa asked how the MPO will show that the SS4A projects are part of the work happening in the county if they are removed from the TIP. Andros said she believes that when projects are identified to use the funding that was awarded, they will be placed in the TIP, but that the general accepting of the grant at this point does not need to be included in the TIP. Abongwa then commended staff on successfully securing the grant and asked what the next steps will be. Andros stated that the first step is to execute the grant agreement to secure the funding.

Lynch stated that he believes that studies can be included in the TIP, even if not required, so the MPO could likely choose to include them if we desired. He noted that WisDOT has three studies included in the MPO TIP. He then echoed the importance of executing the grant agreement to ensure the funds will be received. Andros stated that the agreement will be between the MPO (technically the City of Madison) as the grantee, and USDOT.

Harrington-McKinney requested that staff be clear about the action needed and the reason behind it when making a recommendation.

Kanning stated that, relative to Lynch's point about adding studies to the TIP, it may be determined in the future that the SS4A projects can be added, but at this point staff must follow the most recent instructions from FHWA to not include them. He noted that it may simply be a timing issue and that because this situation is different than processes the MPO has followed in the past, the conversation with FHWA is ongoing to determine the correct steps.

Esser moved, Myadze seconded, to approve MPO 2024 Resolution No. 25 Approving Transportation Improvement Program (TIP) Amendment No. 2 to the 2025-2029 TIP for the Madison Metropolitan Area & Dane County, with the removal of the five SS4A projects. Motion carried.

8. MPO 2024 Resolution No. 26 Approving Return of Unspent Dollars and Amending 2024 UPWP to Reflect Budget Change

Andros stated that the unspent dollars are the result of a compounding carry-over of unspent funds over the past few years, due to two periods of staff vacancies and a few project delays in 2024. She noted that the MPO budget works on a reimbursement basis, so the MPO will not be refunding money, but rather telling WisDOT they can make the funds available to other MPOs within the state. Andros also noted that after the MPO's previous carry-forward request, FHWA stated a new policy for all MPOs that no further carry-forward requests may be made. The total amount to return is \$77,000. Staff recommends approval.

Abongwa requested clarification on the project money that was not spent. Andros stated that in addition to the unspent dollars related to staff vacancies, there was a small amount unspent due to delaying work on the Active Transportation Plan to better complement the City of Madison's Active Transportation Plan, as well as to delaying contracting with a consultant to begin the Transportation Systems Management and Operations plan in 2024. Abongwa said he is concerned about the MPO returning funds this year and then needing to ask for additional funding in the future when the projects are ready to proceed. Andros

explained that the MPO is eligible for a set amount of funding each year that it must allocate to different uses, so although the projects were delayed this year, they are included in the 2025 UPWP with funding allocated to them for the coming year.

Lynch asked whether the local match for this funding will also be returned. Andros said yes. She noted that WisDOT has offered the MPO a portion of STBG funding that the Green Bay MPO will be returning in 2025, and this will be an opportunity for the Greater Madison MPO to allocate the unused local match from 2024 to the local match needed to secure this additional funding in 2025. Andros does not yet know how much will be available.

Wood asked whether the return of these funds is expected to be a one-time occurrence. Andros said yes. She explained that the total is due to compounding carry-overs for multiple reasons over the past few years, and that FHWA will no longer allow carry-overs.

Myadze moved, Williams seconded, to approve MPO 2024 Resolution No. 26 Approving Return of Unspent Dollars and Amending 2024 UPWP to Reflect Budget Change. Motion carried.

9. Status Report on Capital Area Regional Planning Commission (CARPC) activities

Andros reviewed the CARPC activities listed in the meeting packet. These include working on Comprehensive Plan updates for the Towns of Bristol and Rutland; supporting neighborhood planning processes in the City of Fitchburg; and assisting with the boundary agreement between the City and Town of Sun Prairie. Additionally, the role of CARPC as administrator of the Dane County Water Quality Plan was tested this summer by the Madison Metropolitan Sewerage District's proposal to comply with phosphorous limits in Badger Mill Creek by ending the return of treated wastewater to that watershed. The Commission recommended denial due to uncertainty about the water quality impact of reducing stream flow, DNR staff approved the change with some testing and monitoring conditions, and the City of Verona has sued, seeking reconsideration of that decision.

10. Set date for January meeting

Myadze moved, Harrington-McKinney seconded, to reschedule the next board meeting from January 1 to January 8, 2025. Motion carried.

11. Announcements and Staff Reports

Andros reported the following:

- The next step for the SS4A grant is to get the grant agreement signed to secure the federal funds. The MPO project team will meet with communities shortly after that to discuss next steps.
- The Green Bay MPO is releasing some of their 2025 program funds and WisDOT is asking whether other MPOs are interested in taking some of that funding. The Greater Madison MPO will need to provide a local match to accept any additional funding. Staff intends to express interest.
- The Draft Transit Development Plan (TDP) is available on the MPO website and available for review through the end of the month. The January board agenda will include a review of the TDP.
- The MPO has hired a new transportation planner named Prasad who will start on December 9. Prasad will focus on safety and play an important role in managing the SS4A grant.

Lynch added that there will be a lot of interest in any additional STBG funding the MPO can secure.

12. Adjournment

Harrington-McKinney moved, Williams seconded, to adjourn. Motion carried. Meeting adjourned at 7:05 p.m.



Wisconsin Department of Transportation
 Office of the Secretary
 4822 Madison Yards Way, S903
 Madison, WI 53705

Governor Tony Evers
Secretary Kristina Boardman
wisconsindot.gov
 Telephone: (608) 266-1114
 Email: sec.exec@dot.wi.gov

December 26, 2024

Alexandra Andros, Director
 Greater Madison MPO
 100 State Street, Suite 400
 Madison, WI 53703

Dear Ms. Andros:

In accordance with the Agreement for Comprehensive, Continuing, and Cooperative Transportation Planning for the Madison Metropolitan Planning Area, we hereby approve the 2025 MPO work program and authorize work to proceed on the transportation planning activities designated for funding. This authorization is effective January 1, 2025.

Approval of the work program is subject to the understanding set forth in the enclosed FHWA/FTA approval letter. The approved federal funding level for the MPO portion of the CY 2025 work program is as follows:

FHWA PL (WI)	\$ 868,050.30
FHWA SATO	\$ 22,447.11
FTA SATO	<u>\$ 263,948.37</u>
Federal Subtotal	\$1,154,445.78
WisDOT Match	\$ 53,186.24
Local Match	<u>\$ 163,826.34</u>
TOTAL:	\$1,371,458.36

Catalog of Federal Domestic Assistance (CFDA) number - 20.205 State ID number - 395.202
For 2 CFR 200.332(a)(1) funding details, please see attached table.

When you submit your progress reports and spreadsheets for reimbursement, we request that you also send a copy directly to the WisDOT Region Planning Chief.

We look forward to a productive year in 2025, as we work together to develop and implement an innovative multi-modal long-range transportation plan for the Madison Metropolitan Planning Area.

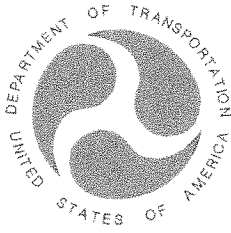
Sincerely,

Charles Wade, Director
 Bureau of Planning and Economic Development

- cc: Michelle Ellias, SPO Planning Chief - Southwest Region
- Colleen Hoesly, WisDOT Planning Section Chief
- Mary Forlenza, FHWA
- Jason Nordberg, FHWA
- Anthony Greep, FTA
- Ellis Combes, FTA
- WisDOT, BBS, Expenditure Accounting Unit

The following information is included per 2 CFR 200.332(a)(1) regulation to inform subrecipient of award details.

(i)	Subrecipient name	City of Madison
(ii)	Subrecipient's unique entity identifier (UEI)	FS3AZ3FV8JG8
(iii)	Federal Award Identification Number (FAIN)	693JJ22530000Y450WI2025403
(iv)	Federal Award Date of award to the recipient by the Federal agency	December 23, 2024
(v)	Subaward Period of Performance Start and End Date	January 1, 2025 – December 31, 2025
(vi)	Subaward Budget Period Start and End Date	January 1, 2025 – December 31, 2025
(vii)	Amount of Federal funds obligated by this action by the pass-through entity to the subrecipient	\$1,154,445.78
(viii)	Total amount of Federal funds obligated to the subrecipient by the pass-through entity including the current obligation	\$1,154,445.78
(ix)	Total amount of the Federal award committed to the subrecipient by the pass-through entity	\$1,154,445.78
(x)	Federal award project description, as required to be responsive to the Federal Funding Accountability and Transparency Act (FFATA)	MPO Planning Activities within 23 CFR 420 & 450
(xi)	Name of Federal awarding agency, pass-through entity, and contact information for awarding official of the pass-through entity	Federal Highway Administration Wisconsin Department of Transportation Matthew Sorensen, AICP, SEA Statewide MPO-RPC Coordinator Bureau of Planning and Economic Development matthew.sorensen@dot.wi.gov ; 608-267-0458
(xii)	Assistance Listings number and Title; the pass-through entity must identify the dollar amount made available under each Federal award and the Assistance Listings Number at time of disbursement	20.205
(xiii)	Identification of whether the award is R&D	Not an R&D award.
(xiv)	Indirect cost rate for the Federal award	Per approved Work Program



Federal Highway Administration
525 Junction Rd, Suite 8000
Madison, WI 53717-2157

Federal Transit Administration
200 W. Adams Street, Suite 320
Chicago, IL 60606-5232

December 18, 2024

Mr. Chuck Wade, Director
Bureau of Planning and Economic Development
Wisconsin Department of Transportation
4822 Madison Yards Way
Madison, WI 53707

Dear Mr. Wade:

Thank you for your enclosed December 13, 2024 letter conveying WisDOT endorsement of Wisconsin's Metropolitan Planning Organization (MPO) 2025 Unified Planning Work Programs (UPWP) and the associated allocation of planning funding to support implementation. The Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) approve the following 2025 MPO work programs as the basis for federally funded metropolitan transportation planning activities in accordance with 23 CFR parts 420 and 450:

- *Overall Work Program – 2025*, Southeastern Wisconsin Regional Planning Commission. Approved by Resolution No. 2024-17, November 14, 2024;
- *2025 Unified Planning Work Program for the Madison, WI Metropolitan Area*, Greater Madison Metropolitan Planning Organization. Approved by Resolution No. 21, November 6, 2024;
- *2025 Unified Planning Work Program for the Appleton (Fox Cities) MPO*, East Central Wisconsin Regional Planning Commission. Adopted by Resolution FC-04-24 on October 17, 2024);
- *2025 Unified Planning Work Program for the Oshkosh MPO*, East Central Wisconsin Regional Planning Commission. Adopted by Resolution OSH-03-24 on October 24, 2024;
- *2025 Unified Planning Work Program for the Fond du Lac MPO*, East Central Wisconsin Regional Planning Commission. Adopted by Resolution No. 13-24 on October 2, 2024;
- *2025 Transportation Planning Work Program*, Brown County Planning Commission, Green Bay MPO. Approved by Resolution No. 2024-10, October 2, 2024;
- *2025 Unified Planning Work Program for the Eau Claire Urbanized Area*, Chippewa-Eau Claire Metropolitan Planning Organization. Adopted by Resolution No. 24-08, October 9, 2024;
- *2025 Planning Work Program for the La Crosse Area Planning Committee*. Approved by Resolution 10-2024, November 20, 2024;
- *2025 Sheboygan Metropolitan Planning Area Transportation Planning Work Program*, Bay-Lake Regional Planning Commission. Approved by Resolution No. 10-2024, October 25, 2024;
- *2025 Unified Planning Work Program, Wausau Metropolitan Planning Organization*, Marathon County Metropolitan Planning Commission. Adopted by Resolution No. 8-24 on October 22, 2024;
- *2025 Unified Planning Work Program, Janesville Area Metropolitan Planning Organization*. Approved by Resolution No. 2024-09, October 28, 2024;
- *Stateline Area Transportation Study Metropolitan Planning Organization (SLATS MPO) 2025 Unified Planning Work Program*. Adopted by Resolution 2024-10 on October 15, 2024; and
- *2025 – 2026 Unified Transportation Planning Work Program and Budget*, Duluth Superior Metropolitan Interstate Council. Adopted by Resolution No. 24-16 on October 16, 2024.

The MPOs are authorized to proceed with activities in the approved work programs beginning January 1, 2025 through December 31, 2025. WisDOT may advance a request for authorization of the corresponding federal funding to be effective on January 1, 2025.

Approval of the MPO work programs is granted subject to the following:

1. Costs incurred by each MPO must be accumulated and accounted to the individual work item level.
2. Prior Federal approval is required when any of the following changes occurs to an approved individual UPWP:
 - Any change which would result in the need for additional Federal funding.
 - Cumulative transfers among separately budgeted projects, elements or activities that exceed or are expected to exceed 10 percent of the total approved work program budget for the individual MPO.
 - Significant change in the scope of work for separately budgeted work elements, including adding or deleting consequential work items.
 - Need to extend the period of availability of funds.
 - Changes in key personnel where specified.
 - Contracting out, sub-granting or otherwise obtaining the services of a third party to perform activities which are central to the purposes of the grant.

Any of the work program changes listed above requires an amendment approved by the individual MPO Policy Board and FHWA.

We look forward to working with WisDOT and the MPOs on another successful year of metropolitan transportation planning. Should you have any questions regarding this approval, please contact Mary Forlenza of FHWA at (608) 829-7517, or Ellis Combes of FTA at (312) 353-3873.

Sincerely,

Sincerely,



GLENN D FULKERSON
2024.12.18 15:00:32
-06'00'

KELLEY
BROOKINS

Digitally signed by KELLEY
BROOKINS
Date: 2024.12.18 06:59:34 -06'00'

Glenn D. Fulkerson
Division Administrator
Federal Highway Administration

Kelley Brookins
Regional Administrator
Federal Transit Administration

enclosures (2)

WisDOT Division of Transportation Investment
Bureau of Planning and Economic Development
4822 Madison Yards Way 6th Floor South
PO Box 7913
Madison WI 53707-7913

Governor Tony Evers
Secretary Kristina Boardman
wisconsindot.gov
Telephone: (608) 261-2060
Email: charles.wade@dot.wi.gov



December 10, 2024

Mary Forlenza
Federal Highway Administration
525 Junction Road, Suite 8000
Madison, WI 53717

Anthony Greep
Federal Transit Administration
200 West Adams Street, Suite 320
Chicago, IL 60606

Re: 2025 Unified Planning Work Program (UPWP) Endorsement for all Wisconsin Metropolitan Planning Organizations (MPOs)

The Wisconsin Department of Transportation (WisDOT) endorses each MPO's 2025 UPWP and hereby approves all associated Indirect Cost Allocation Plans as the basis for state and federal funding under the Cooperative Agreements for Continuing Transportation Planning between the MPOs, local Transit Operators, and WisDOT. Attached is the 2025 MPO Funding Endorsement Table detailing FHWA/FTA funding allocations per each MPO's respective approved and adopted UPWP.

Actual state and local shares matching federal planning funds vary by MPO, as indicated on the attached 2025 MPO Funding Endorsement Table exhibiting associated federal, state, and local funds. All funding allocations listed are to be used to complete work activities identified in each MPO's 2025 UPWP. In finalizing their respective work programs, MPO staff have taken into account comments received by FHWA, FTA, WisDOT, and each MPO's public participation process. We look forward to your approval and continuing support of Wisconsin's Metropolitan Transportation Planning Program.

Sincerely,

A handwritten signature in black ink, appearing to read "Charles Wade".

Charles Wade, Director
Bureau of Planning and Economic Development
Wisconsin Department of Transportation

cc: Karl Buck, Federal Highway Administration
Jason Nordberg, Federal Highway Administration
Ellis Combes, Federal Transit Administration
Colleen Hoesly, WisDOT BPED Planning Section Chief
Matthew Sorensen, WisDOT BPED Planning Section
WisDOT Bureau of Financial Management

2025 MPO Funding Endorsement Table

MPO Name	Federal PL/CPG Formula Funding (\$)₂	Federal PL/CPG Formula Funding (%)₃	Federal FHWA SATO₄	Federal FTA SATO₅	Total Federal Funding	State Match (\$)	State Match (%)₆	Local Match (\$)	Local Match (%)₇	Total Funding (All Sources)₈
Chippewa-Eau Claire	\$ 268,438.89	80.0000%	\$ 5,263.89	\$ -	\$ 273,702.78	\$ 12,472.26	3.7170%	\$ 54,637.46	16.2830%	\$ 340,812.50
Fond du Lac	\$ 136,428.54	80.0000%	\$ 2,735.26	\$ 41,248.92	\$ 180,412.72	\$ 6,480.93	3.8003%	\$ 27,626.21	16.1997%	\$ 214,519.86
Fox Cities (Appleton)	\$ 445,384.89	80.0000%	\$ 11,517.28	\$ 135,428.34	\$ 592,330.51	\$ 27,289.06	4.9017%	\$ 84,057.16	15.0983%	\$ 703,676.73
Green Bay₉	\$ 326,722.74	80.0000%	\$ 11,172.21	\$ 131,416.36	\$ 469,311.31	\$ 26,484.89	6.4850%	\$ 55,195.79	13.5150%	\$ 550,991.99
Janesville	\$ 184,096.10	80.0000%	\$ 3,609.99	\$ -	\$ 187,706.09	\$ 8,553.52	3.7170%	\$ 37,470.50	16.2830%	\$ 233,730.11
La Crosse	\$ 182,350.10	80.0000%	\$ 4,662.72	\$ 55,431.64	\$ 242,444.46	\$ 11,047.87	4.8469%	\$ 34,539.66	15.1531%	\$ 288,031.99
Madison	\$ 868,050.30	80.0000%	\$ 22,447.11	\$ 263,948.37	\$ 1,154,445.78	\$ 53,186.24	4.9017%	\$ 163,826.34	15.0983%	\$ 1,371,458.36
Oshkosh	\$ 148,378.89	80.0000%	\$ 3,804.58	\$ 45,108.03	\$ 197,291.50	\$ 9,014.59	4.8603%	\$ 28,080.13	15.1397%	\$ 234,386.22
SEWRPC	\$ 3,113,315.59	80.0000%	\$ 80,508.12	\$ 946,667.07	\$ 4,140,490.78	\$ 190,756.11	4.9017%	\$ 587,572.78	15.0983%	\$ 4,918,819.67
SEWRPC Salt Study₁	\$ 173,393.00	39.1503%	\$ -	\$ -	\$ 173,393.00	\$ -	0.0000%	\$ 269,498.00	60.8497%	\$ 442,891.00
Sheboygan	\$ 145,240.97	80.0000%	\$ 3,713.84	\$ 44,151.03	\$ 193,105.84	\$ 8,799.58	4.8469%	\$ 27,510.66	15.1531%	\$ 229,416.08
SLATS	\$ 95,174.95	80.0000%	\$ 2,205.11	\$ 28,863.99	\$ 126,244.05	\$ 5,224.78	4.3917%	\$ 18,568.95	15.6083%	\$ 150,037.78
Superior	\$ 53,300.28	80.0000%	\$ 1,362.92	\$ 16,202.47	\$ 70,865.67	\$ 3,229.29	4.8469%	\$ 10,095.78	15.1531%	\$ 84,190.74
Wausau	\$ 181,034.43	80.0000%	\$ 3,866.33	\$ 16,133.67	\$ 201,034.43	\$ 9,160.87	4.0482%	\$ 36,097.73	15.9518%	\$ 246,293.03
TOTAL	\$ 6,321,309.67	80.0000%	\$ 156,869.36	\$ 1,724,599.89	\$ 8,202,778.92	\$ 371,699.99	4.6358%	\$ 1,434,777.15	15.3642%	\$ 10,009,256.06

₁ SEWRPC Salt Study percentage of federal PL/CPG formula funding is less than 80% of total PL/CPG funding due to an overmatch of local funds provided by SEWRPC.

₂ Federal PL/CPG formula funding includes both FHWA-PL and FTA-5305(d) funds.

₃ Column total is the average column percentage. SEWRPC Salt Study percentage not included in average column percentage.

₄ Federal FHWA SATO funds reimbursed at 100% federal rate in 2025.

₅ Federal FTA SATO funds reimbursed at 100% federal rate in 2025.

₆ Column total is the average column percentage. SEWRPC Salt Study percentage not included in average column percentage.

₇ Column total is the average column percentage. SEWRPC Salt Study percentage not included in average column percentage.

₈ Includes Federal PL/CPG, FHWA SATO, FTA SATO, State Match, and Local Match funds.

₉ Green Bay released \$105,564.08 of 2025 FHWA PL funds awarded to the MPO via WisDOT's annual allocation formula. These funds will be allocated to one or more TMAs during the 2025 work program year.

2024 Extension of Work Activity Funding

MPO Name	Federal PL/CPG Formula Funding (\$)	Federal PL/CPG Formula Funding (%)	State Match (\$)	State Match (%)	Local Match (\$)	Local Match (%)	Total Funding (All Sources)	Invoice Deadline	Extension Activities
Fox Cities (Appleton)	\$ 37,920.00	80.0000%	\$ 2,367.72	4.9952%	\$ 7,112.28	15.0048%	\$ 47,400.00	5/30/2025	Element 1312A - LRTP
	\$ 11,200.00	80.0000%	\$ 699.33	4.9952%	\$ 2,100.67	15.0048%	\$ 14,000.00	5/30/2025	Element 1321A - CMP Update
	\$ 59,205.60	80.0000%	\$ 3,696.80	4.9952%	\$ 11,104.60	15.0048%	\$ 74,007.00	11/30/2025	Element 1321A - Intermodal Study
La Crosse	\$ 28,000.00	80.0000%	\$ 1,411.62	4.0332%	\$ 5,588.38	15.9668%	\$ 35,000.00	5/30/2025	Element 500 - LRTP Consulting
Green Bay	\$ 58,880.00	80.0000%	\$ -	5.0415%	\$ 14,720.00	20.0000%	\$ 73,600.00	11/30/2025	Element 41.11.00 - Intermodal Study
TOTAL	\$ 195,205.60	80.0000%	\$ 8,175.47	3.8038%	\$ 40,625.93	16.1962%	\$ 244,007.00		



Wisconsin Department of Transportation
Office of the Secretary
4822 Madison Yards Way, S903
Madison, WI 53705

Governor Tony Evers
Secretary Kristina Boardman
wisconsindot.gov
Telephone: (608) 266-1114
Email: sec.exec@dot.wi.gov

December 13, 2024

Glenn Fulkerson
Division Administrator
Federal Highway Administration
U.S. Department of Transportation
525 Junction Rd, Suite 8000
Madison, WI 53717

Kelley Brookins
Regional Administrator
Federal Transit Administration
U.S. Department of Transportation
200 W. Adams St, Suite 320
Chicago, IL 60606

Dear Mr. Fulkerson and Ms. Brookins:

Under the authority delegated to me by Governor Tony Evers, I am hereby approving the 2025 – 2029 Transportation Improvement Program (TIP) for the Madison Metropolitan and Dane County Transportation Management Area. The Wisconsin Department of Transportation (WisDOT) will reflect by reference the 2025 – 2028 federal aid projects covered by this approval in our 2025 – 2028 Statewide Transportation Improvement Program (STIP), subject to the understandings I have indicated below.

The TIP, adopted by the Greater Madison Metropolitan Planning Organization (MPO) in 2024 Resolution No. 18 dated October 2, 2024, represents a cooperative effort between the MPO, local communities, the transit operator and WisDOT, and is designed to meet the objectives and recommendations of the Connect Greater Madison Regional Transportation Plan 2050 regional transportation system plan. A copy of the resolution approving the TIP as amended is attached.

Based on our review, we believe that the TIP as amended fulfills the federal transportation and planning requirements (Title 23 U.S.C. 134 and 135 and their implementing regulations 23 CFR 450 as amended) with respect to the inclusion of: 1) a four-year priority list of projects; 2) a financial plan that reflects federal, state and local resources that are reasonably expected to be available during this program period; and 3) both transit and highway projects to be funded with Federal Transit Act and Title 23 funds. Opportunities for public review and comment on the proposed TIP were provided through a public meeting and legal notice requesting citizen input.

In accordance with 23 CFR 450.336, the Wisconsin Department of Transportation (WisDOT) hereby certifies that the metropolitan transportation planning process is addressing major issues facing the State and its urbanized areas, and is being carried out in accordance with the following requirements:

- (1) 23 U.S.C. 134 and 135, 49 U.S.C. 5303 and 5304, and this part;
- (2) In non-attainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
- (3) Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
- (4) 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- (5) Section 11101(e) of the Infrastructure Investment and Jobs Act (Public Law No: 117-58) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in DOT funded projects;
- (6) 23 CFR part 230, regarding implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- (7) The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, and 38;
- (8) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- (9) Section 23 U.S.C. 324, regarding the prohibition of discrimination based on gender; and
- (10) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

The TIP will become effective upon your subsequent approval of WisDOT's 2025 – 2028 STIP.

Sincerely,



Kristina Boardman
Secretary

cc: Alexandra Andros, Madison MPO
Mary Forlenza, FHWA
Anthony Greep, FTA
Ellis Combes, FTA
Arthur Sommerfield, WisDOT SW Region
Charles Wade, WisDOT BPED
Collen Hoesly, WisDOT BPED

MPO 2024 Resolution No. 18

Adopting the 2025-2029 Transportation Improvement Program (TIP) for the Madison Metropolitan Area & Dane County

WHEREAS, the Infrastructure Investment & Jobs Act (IIJA), also known as the Bipartisan Infrastructure Bill (BIL), (Pub. L. 117-58) and U.S. Department of Transportation (USDOT) regulations (23 C.F.R. Parts 450 and 500, 49 C.F.R. Part 613) require that the designated metropolitan planning organization (MPO) for each urbanized area develop, in cooperation with the State, local officials, and any affected transit operator, a Transportation Improvement Program (TIP) for the area for which it is designated; and

WHEREAS, the IIJA and USDOT regulations require that the TIP be updated at least once every two years and be approved by the designated metropolitan planning organization and the Governor¹; and

WHEREAS, the Greater Madison Area Metropolitan Planning Organization (MPO) is the designated MPO for the Madison, Wisconsin Metropolitan Area with responsibilities to perform metropolitan transportation planning and programming; and

WHEREAS, working with local units of government, Wisconsin Department of Transportation (WisDOT), Metro Transit, and other implementing agencies, the Greater Madison MPO has prepared a coordinated, comprehensive listing of transportation improvement projects proposed to be implemented over the next five years, including a priority list of proposed federally supported projects to be undertaken in 2025-2029; and

WHEREAS, this listing of capital and non-capital transportation improvement projects relates to all modes of surface transportation, including public transit, pedestrian and bicycle facilities, roadways, and other transportation improvements; and

WHEREAS, in developing the TIP, the Greater Madison MPO has provided local officials, citizens, affected public agencies, private transit providers, and other interested parties with reasonable notice of and an opportunity to participate and comment on the proposed program, including holding a public hearing on the draft TIP on September 4; and

WHEREAS, the draft TIP has been published and made available for public review, including in an electronically accessible format on the MPO's Website; and

WHEREAS, the Greater Madison MPO's public involvement process for development of the TIP is also used by the City of Madison (Metro Transit) to satisfy the public participation requirements for development of the Program of Projects required under the Federal Transit Administration's Section 5307 Urbanized Area Formula Program; and

WHEREAS, the MPO established the annual Transit Asset Management (TAM) performance measure targets through MPO 2024 Resolution No. 3, adopted on April 3, 2024; and

WHEREAS, the MPO established the annual Public Transit Agency Safety Plan performance measure targets through 2024 MPO 2024 Resolution No. 17, adopted on October 2 2024; and

WHEREAS, the established annual Transit Asset Management (TAM) performance measure targets and Public Transit Agency Safety Plan performance measure targets have been incorporated into the 2025-2029 TIP:

¹ The Governor has delegated TIP approval authority to the WisDOT Secretary.

NOW, THEREFORE, BE IT RESOLVED that the Greater Madison MPO approves the *2025–2029 Transportation Improvement Program for the Madison Metropolitan Area & Dane County*, which incorporates the changes to the Draft TIP, dated August 2024, listed in the Addition/Change Sheet, dated September 26, 2024, and provides specific approval of the listed 2025-2028 projects, including the Priority Surface Transportation Block Grant (STBG)—Urban Projects for 2025-2029; and

BE IT FURTHER RESOLVED that project notification and review procedures (in accordance with the successor rules to the Office of Management and Budget Circular A-95) are hereby being met, unless otherwise specifically noted, for all 2025 through 2028 listed projects utilizing federal funding (many of which had earlier received favorable A-95 reviews); and

BE IT FURTHER RESOLVED that the Greater Madison MPO and WisDOT agree that the first year of the TIP constitutes an “agreed to” list of projects for project selection purposes and no further project selection action is required for WisDOT or Metro Transit, the major transit operator, to proceed with federal funding commitment; and, even though a new TIP has been developed and approved by the MPO, WisDOT can continue to seek federal funding commitment for projects in the previous TIP until a new State TIP (STIP) has been jointly approved by the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA); and

BE IT FURTHER RESOLVED that projects from the second, third, or fourth year of the TIP may be advanced by WisDOT or Metro Transit for federal funding commitment without further project selection action by the MPO, and concerning federal funding sources for projects in the TIP WisDOT may interchange eligible FHWA funding program sources without necessitating a TIP amendment, subject to the expedited project selection procedures outlined in the TIP; and

BE IT FURTHER RESOLVED that financial capacity assessment regulations have been met as set forth in UMTA Circular 7008.1, dated March 30, 1987, and financial capacity exists to undertake the programmed projects; and

BE IT FURTHER RESOLVED that the Greater Madison MPO certifies that the federal metropolitan transportation planning process is addressing major issues facing the metropolitan area and is being conducted in accordance with all applicable federal requirements, including:

1. 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
2. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 C.F.R. Part 21;
3. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
4. Sections 1101(b) of the FAST Act (Pub. L. 114-357) and 49 C.F.R. Part 26 regarding the involvement of disadvantaged business enterprises in U.S. DOT funded projects;
5. 23 C.F.R. Part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
6. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 C.F.R. Parts 27, 37, and 38;
7. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
8. 23 U.S.C. 324 regarding the prohibition of discrimination based on gender; and
9. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 C.F.R. 27 regarding discrimination against individuals with disabilities; and

BE IT FURTHER RESOLVED that the Greater Madison MPO certifies that all of the listed federally funded and regionally significant projects in the TIP are consistent with the *Connect Greater Madison: 2050*

Regional Transportation Plan, adopted in May 2022, the currently adopted regional transportation plan, and additional sub-element plans incorporated as part of the plan.

October 2, 2024

Date Adopted

A handwritten signature in black ink that reads "Mark Opitz". The signature is written in a cursive style with a long horizontal stroke extending from the end of the name.

Mark Opitz, Chair
Greater Madison MPO

MPO Agenda Cover Sheet
January 8, 2025

Item No. 5

Re:

2025-2029 Transit Development Plan Update and Potential Adoption of *MPO 2025 Resolution No. 1 Adopting the 2025-2029 Transit Development Plan for the Madison Urban Area*

Staff Comments on Item:

The Transit Development Plan is a short- to medium-range strategic plan intended to identify transit needs and proposed improvements for a five-year planning horizon. The Greater Madison MPO is responsible for developing and maintaining the TDP with assistance and cooperation from Metro Transit and other transit providers.

The Draft 2025-2029 Transit Development Plan was available for public review and comment from November 27, 2024, through December 31, 2024. The only substantive comments received were from Jason Beloungy (Access to Independence) and call for the prioritization of piloting a demand-responsive microtransit program to improve transportation equity and access for people with disabilities.

Historically, the TDP Recommendations have been adopted by resolution by both the MPO Policy Board and the City of Madison Transportation Commission. Due to Metro staff workloads in 2024, this Draft Transit Development Plan does not include any recommendations or updates to service planning guidelines. These will be developed and adopted separately in 2025.

Materials Presented on Item:

1. [DRAFT 2025-2029 Transit Development Plan](#)
2. December 26, 2024, emailed comments from Jason Beloungy, Access to Independence
3. MPO 2025 Resolution No. 1 Adopting the 2025-2029 Transit Development Plan for the Madison Urban Area

Staff Recommendation/Rationale:

Staff recommends approval to MPO Resolution No. 1.

From: [Jason Beloungy](#)
To: [Lyman, Benjamin](#)
Cc: [Shar Brunes](#); [Rebecca Patterson](#)
Subject: RE: DRAFT 2025-2029 Transit Development Plan Available for Review and Comment
Date: Thursday, December 26, 2024 12:31:47 PM

Caution: This email was sent from an external source. Avoid unknown links and attachments.

Hello Ben,
I hope you've been doing well.

I am sending this email as my public comment in response to the Draft 2025-2029 Transit Development Plan.

First, I want to thank you and the Greater Madison MPO for the time and effort put into this draft plan. The effort to reach people with disabilities for input was appreciated, and the needs and concerns identified through those efforts were clear in this draft. I hope that we will find ways to reach more people with a variety of disabilities for future planning, and Access to Independence is willing to assist as it can.

My comments and recommendations focus on the inequity that exists for people with disabilities who are unable to use the same fixed route system as those without disabilities. As the draft noted, there are individuals with various types of disabilities who struggle to access the fixed route system due to the distance to the nearest stop, the barriers (such as weather and construction) along the route to that stop, or because they lack support needed to get from their home to their nearest stop. Such individuals often rely on Paratransit or Specialized Transportation Services that require no less than 24 hours advance reservation. These programs are important, but they deny users basic freedoms to be spontaneous, or to run a little late in their day, without being penalized. Imagine waking up a little late for work, and rather than simply catching the next bus, you've lost your ride that day and lose a day of work (along with other possible repercussions). Imagine your friends plan to meet downtown for a night out that same evening, but you don't have the ability to simply catch the bus in a few hours, so they go on without you. This is simply not acceptable, and cannot be solved through an ADA Compliance approach.

It is the inequity of our transit system that I support immediately exploring Microtransit and/or On-Demand Transit opportunities that feed the fixed route transit system. I was discouraged to read the following on page 78 of the draft:

“In the Madison area, there are several potential candidate areas for microtransit service. These areas may warrant further study and pilot projects to test the efficiency of

microtransit in serving the needs of area residents and employees. Given that Metro will be actively engaged in rolling out and adjusting the redesigned transit network and BRT in the coming years, Metro staff do not believe that they will have the resources to pursue microtransit evaluation or planning within the horizon of this plan.”

I believe this exploration needs to be prioritized as part of the planning and roll-out for the BRT system, for which the rest of the network feeds. I believe that focusing on a Microtransit or On-demand Transit pilot program specifically for people with disabilities will be a crucial part of eliminating the inequity that exists for those with disabilities unable to access the fixed route system. I also believe that such a pilot could be part of mobility hubs that further feed access to the fixed route system.

Thank you for the opportunity to provide comment on the plan and have a Happy Holiday Season!

Jason

Jason Beloungy, *Executive Director*

Pronouns: he/him/his

Access to Independence

3810 Milwaukee Street

Madison, WI 53714

Direct Line: 608-716-7266

(Fax) 608-242-0383

www.accesstoind.org

From: Lyman, Benjamin <BLyman@cityofmadison.com>

Sent: Wednesday, November 27, 2024 2:56 PM

Subject: DRAFT 2025-2029 Transit Development Plan Available for Review and Comment

The Greater Madison MPO is pleased to announce that the DRAFT 2025-2029 Transit Development Plan is available for review and comment at

<https://www.greatermadisonmpo.org/planning/PublicTransit.cfm>.

The Transit Development Plan is a short- to medium-range strategic plan intended to identify transit needs and proposed improvements for a five-year planning horizon. The Greater Madison MPO is responsible for developing and maintaining the TDP with assistance and cooperation from Metro Transit and other transit providers.

The Draft 2025-2029 Transit Development Plan is available for public review and comment from November 27, 2024 through December 31, 2024. Please submit comments to [Ben Lyman](#). After December 31, 2024, comments may be submitted but will not be included in the

draft plan presented to the MPO Policy Board for consideration at their January 2025 meeting; staff will provide those comments to the Policy Board for consideration.

Note that this Draft Transit Development Plan does not include any recommendations or updates to service planning guidelines. These will be developed and adopted separately in 2025 as Appendix A.

Ben Lyman (he|they)

TRANSPORTATION PLANNER

ph: (608) 243-0182

email: blyman@cityofmadison.com

GreaterMadisonMPO.org

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MPO 2025 Resolution No. 1

Adopting the 2025-2029 Transit Development Plan for the Madison Urban Area

WHEREAS, the Transit Development Plan (TDP) for the Madison Urban Area is a strategic plan and transit improvement and budgeting guide to identify the near-term direction of the transit system, which is generally updated every five years by the Greater Madison Metropolitan Planning Organization (MPO) in cooperation with Metro Transit, the operator of the most of the public transit services in the Madison area; and

WHEREAS, the last TDP was adopted in April 2013 for the 2013 to 2017 period, and many of its recommendations have been implemented; and

WHEREAS, the 2017 Cooperative Agreement for Continuing Transportation Planning for the Madison, WI Metropolitan Area between the State (WisDOT), MPO, and City of Madison (for Metro Transit) calls for the MPO to be responsible for and considered the lead agency in coordination of the TDP as well as long-range transit planning; and

WHEREAS, a *2025-2029 Transit Development Plan (TDP) for the Madison Urban Area* has been developed by the MPO in cooperation with Metro Transit and other transit operators within the framework of the MPO's long-range regional transportation plan; and

WHEREAS, the many factors which have an impact on transit service design and usage, including residential and business development, socioeconomic characteristics of the population, changes in travel and living patterns, service trends and performance, and capital and operating costs and revenues, have been considered; and

WHEREAS, recent changes to the Metro transit system have included a comprehensive Transit Network Redesign that was implemented in June 2023 and the launch of Metro Rapid Route A, the Madison area's first Bus Rapid Transit (BRT) route, and the opening of a new satellite maintenance facility; and

WHEREAS, planning for Metro Rapid Route B, a north-south BRT route, is underway and expected to begin operations in 2028; and

WHEREAS, any significant expansion of Metro transit service is currently limited by the current transit funding structure and state law restricting the area's ability to fund and operate regional transit service; and

WHEREAS, the TDP was prepared based on a service and capital needs assessment and serves as a guide for prioritizing future service change and facility improvements if additional facility capacity and operating funds are made available over the next five years; and

WHEREAS, Metro staff did not have the capacity to develop or prioritize recommendations in 2024 due to the launch of Rapid Route A, east-west BRT, Metro and MPO staff will work with stakeholders to develop recommendations in 2025 to be adopted separately;

NOW, THEREFORE BE IT RESOLVED that the Greater Madison MPO adopts the *2025-2029 Transit Development Plan for the Madison Urban Area* dated November 2024 as a framework to guide transit system development of the 2025 to 2029 period, subject to the availability of adequate funding resources for capital equipment and annual operations and annual review of service productivity and ridership response; and